

BROOKINGS

municipal utilities

525 Western Ave. • P.O. Box 588
Brookings, S.D. 57006
(605) 692-6325

August 2, 2005

Ms. Pam Bonrud
Executive Director
South Dakota Public Utilities Commission
500 East Capital Avenue
Pierre, SD 57501

RECEIVED

AUG 03 2005

**SOUTH DAKOTA PUBLIC
UTILITIES COMMISSION**

RE: IN THE MATTER OF THE REQUEST OF CITY OF BROOKINGS
MUNICIPAL TELEPHONE FOR CERTIFICATION REGARDING ITS
USE OF FEDERAL UNIVERSAL SERVICE SUPPORT.
DOCKET NO. _____

Dear Ms. Bonrud:

I am enclosing an original Request for Certification that has been executed by our corporate attorney, Richard J. Helsper, along with an Affidavit signed by Steve Meyer as an authorized corporate officer of the City of Brookings Municipal Telephone Department.

These documents are being sent overnight via Federal Express and I would appreciate it if you would show that these documents have been received and filed as of August 5, 2005.

Thank you.

Sincerely,

Laura Julius
BMU Director of Finance

Enclosure

CC: Mr. Rich Coit, w/enc.

AUG 03 2005

BEFORE THE
SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE REQUEST OF CITY OF
BROOKINGS MUNICIPAL TELEPHONE FOR
CERTIFICATION REGARDING ITS USE OF
FEDERAL UNIVERSAL SERVICE SUPPORT

SOUTH DAKOTA PUBLIC
DOCKET NO. UTILITIES COMMISSION

REQUEST FOR CERTIFICATION

City of Brookings Municipal Telephone (the "Company") by and through its attorney hereby submits a Request for Certification to the South Dakota Public Utilities Commission ("Commission") seeking certification from the Commission pursuant to 47 C.F.R. § 54.314. In support of this Request, the Company offers the following:

1. On May 23, 2001, the Federal Communications Commission (FCC) released an Order relative to the federal universal service support mechanism for rural carriers.¹ This Order (hereafter referenced as the "Fourteenth Report and Order"), in part, codifies at 47 C.F.R. § 54.314, a requirement for States to provide a certification regarding federal universal service support that is received by rural incumbent local exchange carriers and/or other eligible telecommunications carriers providing service in rural service areas. Pursuant to such rule, states that desire rural carriers within their jurisdiction to receive future federal universal service support must file an annual certification with the FCC and the Universal Service Administrative Company ("USAC") stating that federal high cost support provided to such carriers within that State will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended. This certification requirement applies to various categories of federal universal service support, including support provided pursuant to 47 C.F.R. §§ 54.301, 54.305, and/or 54.307, and/or 47 C.F.R. Part 36, Subpart F (high-cost loop support, local

¹ CC Docket No. 96-45, CC Docket No. 00-256, Fourteenth Report and Order, Twenty Second Order on Reconsideration, and Further Notice of Proposed Rulemaking in CC Docket No. 96-45, and Report and Order in CC Docket No. 00-256, FCC 01-157, Released May 23, 2001.

switching support, safety net additive support, and safety valve support). Support provided under these FCC rule provisions will only in the future be made available if the State Commission files the requisite certification pursuant to § 54.314.

2. The certification required for rural carriers to receive federal universal service support for all four quarters during calendar year 2006 is currently due to be filed with the FCC and USAC on or before October 1, 2005. The certification may be presented to these entities in the form of a letter from the State Commission. The letter must identify which carriers in the State are eligible to receive federal support during the 12-month period and must certify that the carriers listed will only use the support for the provision, maintenance, and upgrading of facilities and services for which the support is intended.

3. The Company is a rural telephone company that has previously been designated by this Commission as an eligible telecommunications carrier. The Company provides local exchange telephone services, including all of the essential services that are included in the federal definition of universal service, to approximately 12,931 access lines within its established rural service area in South Dakota.

4. This Commission has limited regulatory oversight over the Company and its provisioning of local exchange services. Under SDCL § 49-31-5.1, the local exchange service rates charged by telecommunications cooperatives, municipal telephone systems, and independent telephone companies serving less than fifty thousand local exchange subscribers are not subject to the Commission's ratemaking authority. In cases where State Commissions have limited regulatory authority over rural carriers, the FCC has indicated that these carriers should themselves initiate the certification process by presenting a plan to ensure compliance with the requirement in 47 U.S.C. § 254(e) that universal service support will only be used for the provision, maintenance, and upgrading of facilities and services for which the support is

intended. Based on this filed plan, it is anticipated that the State Commission may make the appropriate certification to the FCC.²

5. The purpose of this filing is to provide information indicating the Company's use of federal universal service support and to otherwise verify that the Company will use all federal universal service support received in a manner that is consistent with the federal universal service provisions of 47 U.S.C. § 254.

6. In the process of determining whether federal universal service support is used in a manner consistent with the Federal Communications Act, the "universal service principles" established in Section 254(b) are instructive. That Section states that the FCC shall base "policies for the preservation and advancement of universal service" on certain, specifically identified principles:

- (1) Quality services should be available at just, reasonable, and affordable rates.
- (2) Access to advanced telecommunications and information services should be provided in all regions of the Nation.
- (3) Consumers in all regions of the Nation, including low-income consumers and those in rural, insular, and high-cost areas, should have access to telecommunications and information services, including interexchange services and advanced telecommunications and information services, that are reasonably comparable to those services provided in urban areas and that are available at rates that are reasonably comparable to rates charged for similar services in urban areas. . . .
- (6) Elementary and secondary schools and classrooms, health care providers, and libraries should have access to [certain] advanced telecommunications services. . . .

7. The FCC has declined to dictate specifically how the states should ensure that carriers are using federal universal service support consistent with the federal law, but has

² Fourteenth Report and Order, ¶ 188.

offered examples of how the support can be used to appropriately further universal service goals.

The FCC has stated:

[A] state could [use the federal support to] adjust intrastate rates, or otherwise direct carriers to use the federal support to replace implicit intrastate universal service support to high cost rural areas. . . .

A state could also require carriers to use the federal support to upgrade facilities in rural areas to ensure that services provided in those areas are reasonably comparable to services provided in urban areas of the state.³

8. The FCC provided the above examples as illustrative and not exhaustive examples of how support can be used consistent with Section 254(e). Other uses are appropriate provided the State Commission believes they are consistent with the federal universal service principles contained in Section 254.

9. The Company as a designated eligible telecommunications carrier has received federal universal service support in the past and expects to receive support during calendar year 2006. As of this time, specific support amounts the Company should receive in 2006 have not yet been identified by USAC. Included in Exhibit A attached hereto, however, are estimated universal service support amounts for such period.

10. The Company also provides in Exhibit A, attached hereto, estimates of the expenditures that will be incurred in year 2006 for the provision, maintenance, and upgrading of facilities and services supported by federal universal service. Consistent with the universal service principles set forth in the federal law and also the FCC orders referenced herein, the Company will use federal universal service amounts received in 2006 to offset a portion of 2006 expenditures incurred within the accounts referenced in Exhibit A. This use of federal universal service support will enable the Company to: (1) maintain rates for its local exchange services that are affordable and reasonably comparable to rates being charged for the same services in

³ Ninth Report and Order and Eighteenth Order on Reconsideration in CC Docket No. 96-45 (In the Matter of the Federal-State Joint Board on Universal Service), FCC 99-306, ¶ 96, November 2, 1999.

urban areas; and (2) to upgrade its telecommunications facilities and equipment as necessary to meet evolving service requirements and maintain high quality service. The use of federal universal service support for these purposes is clearly consistent with the federal universal service provisions.

11. Based on the foregoing information, the attached Exhibit A and Exhibit B, Affidavit of Steve Meyer, Assistant General Manager / Finance & Accounting Manager, the Company requests that this Commission issue an appropriate certification to the FCC and USAC indicating that City of Brookings Municipal Telephone is in compliance with 47 U.S.C. § 254(e) and should receive all federal universal service support determined for distribution to the Company in 2006. In order to ensure that this certification is issued to the FCC prior to October 1, 2005, the Company would further ask the Commission to expedite the process that is initiated based on this filing.

Dated this 1 day of August 2005.

Respectfully submitted,

GLOVER, HELSPER & RASMUSSEN, P.C.



Richard J. Helsper
100 22nd Avenue, Suite #200
Brookings, SD 57006
(605) 692-7775

Exhibit A
City of Brookings Municipal Telephone

Estimated Year 2006 Federal Universal Service Receipts

High cost loop support	\$ 0
Local switching support	\$ 500,000
Safety Net Additive support	\$ 0
Safety Valve Loop Cost Adjustment	<u>\$ 0</u>
TOTAL	\$ 500,000

Estimated Year 2006 Expenditures For Provision, Maintenance, and Upgrading Of Facilities and Services Supported By Federal Universal Service Funding

Estimated Plant Specific Operations Expenses

Network support (Accts. 6110-16)	\$ 20,526
General support (Accts. 6120-24)	\$ 193,719
Central office (Accts. 6210-6232)	\$ 584,333
Cable and wire facilities (Accts. 6410-6441)	\$ 1,042,641
Network operations (Accts. 6530-35)	\$ 324,590
Depreciation and amortization (Accts. 6560-65)	\$ 2,137,211

Customer operations expenses

Customer services (Accts. 6620-23)	\$ 1,202,449
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Corporate operations expenses

Executive and planning (Accts. 6710-6712)	\$ 284,561
General and administrative (Accts. 6720-28)	\$ 939,838

Estimated Total Recurring Year 2006

Supported Expenses, from above, Before Return On Investment	\$ 6,729,870
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Estimated Additions

Switching (Acct. 2210)	\$ 298,000
Cable and wire (Acct. 2410)	<u>\$ 1,800,000</u>
TOTAL	\$ 2,098,000

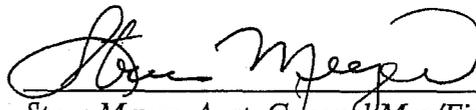
Estimated Total Year 2006 Supported

Expenditures, Before Return On Investment	\$ 8,827,870
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Exhibit B

AFFIDAVIT

As an authorized representative of City of Brookings Municipal Telephone, I, Steve Meyer, Assistant General Manager / Finance & Accounting Manager, hereby affirm familiarity with and an understanding of the requirements of the Federal Communications Act of 1934, as amended by the Telecommunications Act of 1996, with respect to the receipt of any federal universal service funds received as high-cost loop support, local switching support, safety net additive support, and/or safety valve support and hereby affirm that any such support amounts received by City of Brookings Municipal Telephone will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended consistent with 47 U.S.C. § 254(e).



Steve Meyer, Asst. General Mgr/Fin. & Acctg. Mgr.

Subscribed and Sworn to before me this 1st day of August 2005.



NOTARY PUBLIC

My Commission expires: 2-12-09